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# Two Trade Agreements Offer Optimism, But Uncertainty Remains

On December 13, 2019, the United States and China announced a "phase one" trade agreement just before new tariffs were scheduled to go into effect.1 Six days later, the House of Representatives passed the United States-Mexico-Canada Agreement (USMCA) in an overwhelming bipartisan vote, virtually assuring enactment of the long-awaited replacement to the North American Free Trade Agreement (NAFTA).2

Both of these deals were expected to be enacted in early 2020, though details of the China pact remained unclear as of late December. The two agreements are important steps toward resolving conflicts with our three largest trading partners that had cast a pall over a generally strong U.S. economy.

While the USMCA had been on the table for more than a year, the China agreement is a wild card and more critical to addressing economic damage to U.S. manufacturing and agriculture. Leaders in both industries were cautiously optimistic, pending further details and proof that China would carry out its end of the deal.<sup>3</sup>

U.S. and global stocks soared to record highs on December 12 when President Trump tweeted that a deal was "very close," but the reaction was mixed when the agreement was officially announced the following day. After an early surge, U.S. stocks lost their gains and closed flat for the day as investors reacted to the lack of details and limited scope of the deal.<sup>4-5</sup> The U.S. market closed at another record high on December 16, suggesting a more optimistic view for long-term economic growth.<sup>6</sup>

#### Skinny China deal

The so-called "skinny" trade pact with China marks a truce in the U.S.-China trade war and could be a stepping stone to a broader agreement. Here are the key provisions.

The United States dropped plans to impose new tariffs on \$156 billion of Chinese goods, including smartphones, consumer electronics, and toys, that were scheduled to go into effect on December 15. It's estimated that these tariffs would have cost U.S. households an average of \$150 annually on top of the \$400 annual costs of previous tariffs, so the pullback is good news for consumers. The United States also agreed to cut tariffs on \$120 billion of Chinese goods from 15% to 7.5%. However, 25% tariffs on \$250 billion of Chinese goods will remain in effect, providing leverage for future negotiations.<sup>7-8</sup>

In return for the tariff relief, China has agreed to purchase an additional \$200 billion in U.S. goods and services over the next two years, with pre-tariff 2017 levels as a baseline. This would include an additional \$32 billion in agricultural goods over the two-year period, bringing total Chinese agricultural purchases to \$40 billion annually, with China working to raise it to \$50 billion. After a difficult year of weather- and tariff-related losses, U.S. farmers welcomed the potential market expansion. Still, there are concerns about how China might reach these levels, which are significantly higher than peak agricultural imports before the tariffs.

Although no details were released, the deal also addresses intellectual property rights, forced technology transfer, financial services barriers, and unfair currency practices.<sup>12</sup>

### **North American market**

The U.S.-Mexico-Canada Agreement regulates more than \$1.2 trillion in annual trade among the three countries. The USMCA maintains the NAFTA framework of an open North American market, while adding



additional controls aimed primarily at the auto industry, the Mexican labor market, and the Canadian dairy industry.<sup>13</sup>

To avoid tariffs under the USMCA, a car or truck must have 75% of its components manufactured in the United States, Canada, or Mexico, up from 62.5% under current rules. At least 30% of labor on a vehicle must be performed by workers earning a minimum of \$16 per hour, about three times what Mexican workers currently earn, increasing to 40% for cars by 2023. While these rules should help U.S. workers, they may also lead to higher auto prices and drive manufacturing of some small cars to Asia.<sup>14</sup>

Mexico will be required to make it easier for workers to form unions, which in theory should drive wages upward and make it less profitable for U.S. companies to move operations south of the border. Mexican trucks that cross the border will have to meet more stringent safety regulations. Stronger enforcement procedures on these promises were key to gaining support from U.S. labor unions, which generally have not supported free-trade agreements.<sup>15</sup>

Although much of Canada's protective dairy regulations remain in place, U.S. farmers will be able to sell more dairy products in Canada along with additional sales of U.S. eggs and poultry. For its part, Canada was able to retain a dispute process that has allowed it to successfully contest U.S. lumber restrictions. <sup>16</sup>

The USMCA also includes stronger and more modern protections for intellectual property and data, environmental measures such as protecting marine wildlife from pollution and overfishing, and enhanced provisions against currency manipulation.<sup>17</sup>

An analysis of an earlier version of the USMCA by the U.S. International Trade Commission projected that it would raise U.S. gross domestic product by a modest 0.35% and create 176,000 U.S. jobs over a six-year period, including 28,000 jobs in the auto industry. The Trump administration projects 76,000 new auto industry jobs. 18

## Looking ahead

These agreements could reduce some of the uncertainty surrounding trade and provide new business opportunities that may help stimulate the U.S. economy. As with any agreement, however, their impact depends on compliance by all parties. The China deal is tenuous, and it remains to be seen whether China will fully comply with the phase-one agreement and — perhaps even more important — whether there will be a phase two that leads to a broader resolution of conflicts between the world's two largest economies.

All investing involves risk, including the possible loss of principal, and there is no guarantee that any investment strategy will be successful.

- 1, 7) The Wall Street Journal, December 13, 2019
- 2, 18) CNN, December 19, 2019
- 3) Fox Business, December 13, 2019
- 4) The Guardian, December 12, 2019
- 5-6) CNBC, December 13 and 16, 2019
- 8) China Briefing, December 16, 2019
- 9, 12) Office of the U.S. Trade Representative, 2019
- 10) The Wall Street Journal, December 14, 2019
- 11) CNN, December 16, 2019
- 13-17) The Washington Post, December 10, 2019

#### IMPORTANT DISCLOSURES

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